

Message Text

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ACTION ACDA-19

INFO OCT-01 AF-10 EUR-25 EA-11 IO-14 ISO-00 SAM-01 SAJ-01

INRE-00 ARA-16 CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03

NASA-04 NEA-14 NSAE-00 NSC-07 OIC-04 SP-03 PA-04

PRS-01 RSC-01 SCI-06 SS-20 SSO-00 NSCE-00 USIE-00

DRC-01 /186 W

----- 016051

O P 231744Z MAY 74

FM USMISSION IAEA VIENNA

TO SECSTATE WASHDC IMMEDIATE 4426

INFO AEC GERMANTOWN PRIORITY

AMEMBASSY BONN

AMEMBASSY BRUCCELS

USMISSION EC BRUSSELS

AMEMBASSY CANBERRA

AMCONSUL CAPTOWN

USMISSION GENEVA

AMEMBASSY THE HAGUE

AMEMBASSY HELSINKI

AMEMBASSY LONDON

AMEMBASSY LUXEMBROUG

AMEMBASSY PARIS

AMEMBASSY PRETORIA

AMEMBASSY ROME

AMEMBASSY WELLINGTON

USMISSION USUN

C O N F I D E N T I A L IAEA VIENNA 4656

DISTO

PARIS FOR AMBASSADOR TAPE

CAPETOWN FOR EMBASSY

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E.O. 11652: GDS

TAGS: PARM, IAEA, TECH
SUBJ: NPT EXPORTERS COMMITTEE

REF: IAEA VIENNA 0796 NOTAL

SUMMARY: WHILE OTHER MEMBERS OF SUBJECT GROUP AND USSR ARE ANXIOUS TO IMPLEMENT COMMON PROCEDURES AGREED ALMOST ONE YEAR AGO, EUROPEAN COMMUNITY (EC) MEMBERS CONTINUE TO DELAY IN HOPE OF OBTAINING SOME DEGREE OF COOPERATION BY FRANCE. IN ABSENCE BASIS TO DATE FOR EXPECTING POSITIVE FRENCH STATEMENT, AND IN LIGHT AGUST MEETING NPT REVIEW CONFERENCE PREPCOM AND INDIAN NUCLEAR EXPLOSION, MISSION BELIEVES DECISION MUST BE SOUGHT NOT LATER THAN EARLY JULY FOR FORMAL IMPLEMENTATION OF PROCEDURES. TOWARD THAT END, UK, FRG AND BELGIAN GOVERNMENTS MUST BE PERSUADED TO TAKE LEAD IN DEVELOPING COMMON POSITION FOR EUROPEAN COMMUNITY MEMBERS OF GROUP WHICH WILL PERMIT THEIR IMPLEMENTATION OF PROCEDURES TO MAXIMUM EXTENT CONSISTENT WITH EC TREATIES, GIVEN FRENCH OBSCURITY. ACTION REQUESTED: INSTRUCTIONS TO LONDON, BONN AND BRUSSELS FOR DEMARCHES TO RESPECTIVE FONMINS. END SUMMARY.

1. DURING CONSULTATIONS WITH USSR MISSION MAY 21, AMB. ARKADIEV AGAIN EXPRESSED IMPATIENCE AND CONCERN AT LACK OF MOVEMENT TOWARD SENDING OF LETTERS TO IAEA DIRGEN BY UK, USSR, US AND MEMBERS OF GROUP PARTY TO NPT, ANNOUNCING THEIR RESPECTIVE INTENTIONS RE IMPLEMENTATION OF NPT ARTICLE III.2 OBLIGATIONS. WE POINTED OUT THAT EARLY ACTION BY GROUP WOULD HAVE TO RECOGNIZE UNCERTAINTY OF FUTURE ACTION BY FRANCE IN THIS AREA. EC MEMBERS MAY THEREFORE BE UNABLE TO ASSURE THAT THEIR EXPORTS OF TRIGGER LIST ITEMS TO FRANCE WOULD BE RE-EXPORTED BY FRANCE TO NNWS'S NOT RPT NOT PARTY TO NPT ONLY UNDER CONDITION THAT IAEA SAFEGUARDS WOULD BE APPLIED IN RECIPIENT COUNTRY. ARKADIEV APPRECIATED POINT BUT STRESSED THAT PUBLIC, THROUGH IAEA, MUST BE APPRISED OF MANNER IN WHICH EXPORTER NPT PARTIES WILL DISCHARGE THEIR OBLIGATIONS.

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2. WE ASSURED ARKADIEV THAT WE HAD BEEN URGING EC MEMBERS IN GROUP TO REACH POSITION AND THAT GROUP SHOULD BE CONVENED ASAP TO LAUCH EXCHANGES OF NOTES AND SENDING OF LETTERS TO IAEA DIRGEN. WE HAD HOPED THAT MEETING WOULD BE SCHEDULED JUST AFTER JUNE BOARD OF GOVERNORS MEETING BUT NOW FORESAW JULY 1 AS EARLIEST DATE.

3. WHILE ARKADIEV AVOIDED ANY MENTION OF INDIA NUCLEAR EXPLOSION DURING ENTIRE TWO-HOUR CONSULTATION, THAT EVENT LENDS URGENCY TO NEED FOR ACTION AND CREATES POSSIBILITY THAT IF OTHER MAJOR EXPORTERS MAKE PUBLIC THEIR INTENTIONS, FRANCE WILL COME UNDER PRESSURE TO ANNOUNCE SIMILAR POLICY, IN LIGHT ITS PAST COOPERATION WITH INDIA WITHOUT REQUIRING IAEA SAFEGUARDS.

4. WE SEE LITTLE PROSPECT FOR EARLY SUCCESS BY EC MEMBERS IN EFFORT TO EXTRACT SOME FORM OF ASSURANCE FROM FRANCE RE EITHER ITS OWN EXPORTS OF TRIGGER-LIST ITEMS TO NNWS'S NOT RPT NOT PARTY TO NPT OR RE-EXPORT TO SUCH COUNTRIES OF TRIGGER-LIST ITEMS FRANCE IMPORTS FROM OTHER EC MEMBERS. UK, FRG AND BELGIAN RESREPS HERE ALSO REACHED THAT CONCLUSION SOME TIME AGO AND HAVE BEEN URGING THEIR RESPECTIVE MINISTRIES, WITHOUT SUCCESS, TO FACE REALITY AND TO SEEK SOME FORMULA OR "DISCLAIMER" WHICH WOULD RECOGNIZE THEIR INABILITY TO OBTAIN ASSURANCES FROM FRANCE. WE UNDERSTAND THAT THEY HAVE BEEN WORKING ON DRAFT LANGUAGE FOR SUCH FORMULA AND MAY HAVE SENT DRAFTS TO RESPECTIVE CAPITALS. BELGIAN AND UK RESREPS HAVE CLEARLY INDICATED THAT EARLY ATTENTION THIS MATTER IN CAPITALS CAN ONLY RESULT FROM EXTERNAL PERSUASION.

5. AS REPORTED SEPTTEL, CANADA WILL SEEK URGENT MEETING OF SUBJECT GROUP SPECIFICALLY TO ADDRESS SITUATION CREATED BY INDIAN NUCLEAR EXPLOSION. WE UNDERSTAND THAT THEY PREFER EARLIEST POSSIBLE DATE SUCH MEETING, WELL BEFORE JULY 1 DATE, WHICH WAS EARLIEST DATE FOR WHICH UK RESREP HAD PREVIOUSLY HELD OUT ANY HOPE TO US. IN ANY EVENT, WE RECOMMEND THAT OUR EMBASSIES LONDON, BRUSSELS AND BONN, AT MINIMUM, BE INSTRUCTED CONFIDENTIAL

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CONVEY USG INTEREST IN HAVING SUBJECT GROUP MEET ASAP AND OUR VIEW THAT APPROPRIATE RESPONSE TO PRESENT SITUATION IS FOR GROUP TO LAUCH EXCHANGE OF NOTES AMONG MEMBERS AND LETTERS TO IAEA DIRGEN, AS FORESEEN IN MEMORANDA, WITH APPROPRIATE MODIFICATIONS IN TEXTS TO TAKE ACCOUNT OF UNCERTAINTY IN FRENCH ACTIONS. ALTHOUGH IT WAS ORIGINALLY FORESEEN THAT ONLY THOSE MEMBERS OF GROUP PARTY TO NPT WOULD BE IN POSITION SEND LETTERS TO IAEA DIRGEN, SITUATION CREATED BY INDIAN NUCLEAR EXPLOSION MAY ENCOURAGE SOME NON-PARTIES (PARTICULARLY FRG, WHICH HAS COMPLETED NPT RATIFICATION) TO SEND LETTERS AND THEREBY OBTAIN PUBLIC CREDIT FOR ADOPTING ENLIGHTENED POLICY. PORTER

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